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Agenda

To all Members of the

CHILDREN AND YOUNG PEOPLE OVERVIEW AND SCRUTINY PANEL

Notice is given that a Meeting of the above Panel is to be held as follows:

Venue: Council Chamber, Civic Office, Waterdale, Doncaster, DN1 3BU

Date: Tuesday, 24th July, 2018

Time: <u>9.00 am</u>

(PLEASE NOTE THE COMMENCEMENT TIME OF THE MEETING)

Items for Discussion:

- 1. Apologies for absence.
- 2. To consider the extent, if any, to which the public and press are to be excluded from the meeting.
- 3. Declarations of Interest, if any.
- 4. Minutes of the meeting held on 12th June, 2018. (Pages 1 8)
- 5. Public Statements

(A period not exceeding 20 minutes for statements from up to 5 members of the public on matters within the Panel's remit, proposing action(s) which may be considered or contribute towards the future development of the Panel's work programme).

Jo Miller Chief Executive

Issued on: Monday, 16 July 2018

Governance Services Officer for this meeting

Christine Rothwell Senior Governance Officer Tel. 01302 735682

Doncaster Metropolitan Borough Council

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A. Items where the Public and Press may not be excluded

- 6. Performance Challenge of Doncaster Children's Services Trust: Quarter 4, 2017/18. (Pages 9 34)
- 7. Learning Provision and Organisation Update. (Pages 35 44)
- 8. Overview and Scrutiny Work Plan 2018/2019 July 2018. (*Pages 45 62*)

MEMBERSHIP OF THE CHILDREN AND YOUNG PEOPLE OVERVIEW AND SCRUTINY PANEL

Chair – Councillor Neil Gethin Vice-Chair – Councillor Lani-Mae Ball

Councillors Nick Allen, Jane Cox, Sean Gibbons, Nikki McDonald, John Mounsey, Frank Tyas and Sue Wilkinson

Invitees:

Jim Board, UNISON

Education Co-optees*

John Hoare Bernadette Nesbit

*Education Co-optees are invited to attend the meeting and vote on any Education functions which are the responsibility of the Authority's Executive. They may also participate in but not vote on other issues relating to Children and Young People.

Public Document Pack Agenda Item 4.

DONCASTER METROPOLITAN BOROUGH COUNCIL

CHILDREN AND YOUNG PEOPLE OVERVIEW AND SCRUTINY PANEL

TUESDAY, 12TH JUNE, 2018

A MEETING of the CHILDREN AND YOUNG PEOPLE OVERVIEW AND SCRUTINY PANEL was held at the COUNCIL CHAMBER, DONCASTER on TUESDAY, 12TH JUNE, 2018 at 5.30 PM

PRESENT:

Chair - Councillor Neil Gethin

Councillors Lani-Mae Ball, Nick Allen, Jane Cox, Sean Gibbons, Nikki McDonald, Frank Tyas and Sue Wilkinson

Co-optees – John Hoare (Diocese of Sheffield Church of England) and Bernadette Nesbit (Diocese of Hallam Roman Catholic Church)

Invitee: -

ALSO IN ATTENDANCE:

Other Councillors

- Councillor Andrea Robinson
- Councillor David Nevett

DMBC Officers

- Deborah Burton Engagement Manager
- Rebecca Mason Head of Engagement and Partnerships
- Callum Helman Project Development Officer

Youth Council Representatives;

- Zara Mir Local Offer Presenter
- Alannah White Change for Life Presenter
- Aimee Crossland
- Connor Burleigh
- Bailey Holland
- Artiola Hekuri

		<u>ACTION</u>
88.	APOLOGIES FOR ABSENCE	
	There were no apologies received.	
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89.	TO CONSIDER THE EXTENT, IF ANY, TO WHICH THE PUBLIC AND PRESS ARE TO BE EXCLUDED FROM THE MEETING.		
	None		
90.	DECLARATIONS OF INTEREST, IF ANY.		
	There were no declarations of interest made.		
91.	MINUTES OF THE MEETING HELD ON 5TH MARCH 2018		
	RESOLVED: that the minutes of the meeting held on the 5 th March 2018 were agreed as a true record.		
92.	PUBLIC STATEMENTS		
	There were no public statements made.		
93.	DONCASTER YOUTH COUNCIL UPDATE		
	The purpose of this report was for Members to give consideration to information and presentation's provided by Doncaster Youth Council that updated the Panel on their priorities and campaigns. The meeting also sought to identify opportunities to work more closely with the Youth Council. This meeting formed part of the Take Over Challenge programme 2018 offered to children and young people across Doncaster. As part of this meeting the Youth Council job shadowed Panel Members during the course of the meeting and raised questions in relation to the agenda items.		
	Local Offer Review		
	Members were informed how in April 2016, Doncaster Council needed to identify a new way of providing a local offer to children and young people as it could no longer provide the resources and staffing. It was explained that children and young people within clubs and youth centres took part in a consultation exercise to identify what a good local offer could look like. The findings from the consultation would then be used to inform the essential principles of a good local offer for the future.		
	A presentation was provided that included feedback from children and young people;		
	Some of the key areas highlighted from the consultation included:		
	 Links with low level activity directed at females. Lack of consistency in terms of provision. Lack of access to Wi-Fi/music (considered as quite a significant issue for young people). 		

- Poor awareness of services available for young people in the local area.
- Lack of basic provision of items such as pens.
- Some positive comments were provided, highlighting the supporting volunteers in youth services.
- Meaningful awards/certificates it was suggested that young people could get more involved in obtaining funding as a group which would also act as a positive addition to their applications/CVs as well providing an opportunity to obtain funds.

In respect of what might happen next, it was shared that there needed to be funding that targeted local issues, for example, it was recognised that in Mexborough there was a high level of anti-social behaviour. Members were reminded that providers had already secured a significant amount of funding through the opportunity area programme.

In respect of voluntary sector groups, Panel and Youth Council representatives heard how Expect Youth intended to bring together existing organisations to improve the Youth offer across the Borough. It was explained that a grant would be made available with a set of principles in place. It was recognised that a number of staff and volunteers were being trained to work with young people as well as being enabled to support them.

It was explained that Leanne Hornsby, the Assistant Director, Commissioning and Business Development met regularly with Expect Youth. It was recognised that the use of social media was an important mechanism to inform others of progress in addition to other channels of communication such as through advertising or schools.

Members were informed that the main barriers faced by the Youth Council included effective communication and making progress. In terms of working with the Council, it was stated that Youth Council members had to continuously ask for actions to be undertaken. It was also recognised how challenging it was to get support from schools.

Finally, it was felt that there should be more youth surgeries, including those to be held with residents and more opportunities to meet and work with Ward Councillors.

Curriculum for Life

A snapshot overview was provided on the Curriculum for Life offer for young people across Doncaster schools in order to be provided with support and be able to develop life skills. It was recognised that this was a priority locally as well as nationally.

A Councillor supported the importance of Personal Social and Health Education (PHSE) and spoke about the positive work happening in Mexborough Ward involving schools and businesses.

It was recognised that there hadn't been as much focus previously and that a great deal of variation occurred, with some schools just covering the minimum. It was suggested that an audit could be undertaken around PHSE to identify what was actually being covered across the Borough, when, and how much time was spent on it. It was added that this could be raised through the Secondary Heads meeting taking place later on that week.

In terms of funding, Members were informed that work was being undertaken with the Department of Education to utilise some of the Opportunity Area funding. It was explained that any support obtained through funding would be most welcomed by young people to ensure that a full investigation could be conducted. It was commented that there could be potential for the Opportunity Board to make a case. It was felt that the profile of this issue could be raised and to review standards and expectations.

It was stated that Curriculum for Life had remained within the top five priorities during the last seven years. Young people had confirmed that they felt that they had a voice but stressed that they wanted to make sure that this applied to everyone else.

It was supported that the Youth Council should be brought back to a future overview and scrutiny meeting to be held in the evening. It was also suggested that representatives from the ladder group to be invited to the same meeting.

RESOLVED that: -

- i. The Panel note the information presented for both Curriculum for Life and the Local Offer Review.
- ii. Requested that the following three areas be considered at a future meeting of the Children and Young People Overview and Scrutiny Panel along with representatives from the Youth Council.
 - a) Update on Curriculum for Life (including outcome of Personal, Social, And Health Education (PHSE) audit)
 - b) Feedback on Youth Surgeries
 - c) Expect Youth Response/Monitoring exercise (considering where are they locating activity/where can young people go?)

94. OVERVIEW OF THE CHILDREN AND YOUNG PEOPLE'S PLAN FIRST ANNUAL IMPACT REPORT

The purpose of this report was for Members to give consideration to the Councils current approach to assess what work was being done across the borough to fulfil the priorities and ambitions contained within the Children and Young People's Plan. The report explained that the Plan was a fundamental part of the Council and with its partners and strategic vision, a commitment was made to assess progress against stated goals on an annual basis.

It was explained that the completed report would help inform work and the focus for the following year by highlighting particular areas and commitments made within the Children and Young People's Plan (CYPP). These included that;

- A commitment was made to regularly review the performance of the CYPP.
- The Impact Report would also act as a tool to promote the Plan and its achievements with the wider partnership as well as the people of Doncaster.
- That key partnership organisations alongside children and young people were consulted with and that contributions were taken into consideration (in relation to Key Performance Indicators).

Members were informed that work outlined in the plan had been well received, a consensus had been built and specific work undertaken which had been widely endorsed. Members were assured that leadership at the top was behind it.

The following key points were highlighted;

- That the plan was not as visible as it should be.
- The delivery of services across Doncaster was too inconsistent and sectors were becoming more fragmented
- That work needed greater prioritisation to improve its efficacy.
- That young people wanted more of a focus on Learning Difficulties and Disabilities (LDD), Lesbian, Gay, Bisexual, Transgender, Questioning (LGBTQ) and Parental issues

The following key points were raised through the following overarching themes: "Safe, Happy and Healthy, Achieve and Equality". It was reported that this feedback had taken a lead role in shaping the content and structure of the report as well as informing the statements made about the efficacy of work happening within each theme. Key points included the following;

- 1. "Safe" That young people did not feel safe within the Town Centre and at the Interchange.
- 2. "Happy and Healthy" Look at improving the local offer and how young people could access services more easily.
- 3. "Achieve" Devise and deliver a core life skills programme that is accessible to all.

4. "Equality" – Feedback of positive findings through Expect Youth indicating that there was a desire to engage more with young people.

It was stated that young people were keen to celebrate all things positive including outside more typical areas of academic or sporting achievements.

Members were informed that at a strategic level, the Council should ensure that agencies were involved in working to shape how they engaged with the plan and maintained a focus on it. It was explained that a cycle of engagement with young people and other partners needed to be built in to the monitoring process.

It was stated that attendance of decision makers had improved over two summits and the importance of maintaining the momentum of this was recognised.

In terms of communication, Members were informed that there will be a yearly plan produced. It was explained that once the plan had been finalised, it would be made accessible through the use of plain language infographics and be available through social media.

Councillor Robinson commented that there wasn't a 10-hour offer in place within her ward of Edenthorpe and Kirk Sandall, although there was a determination that everything would be done that was key to the plan.

It was advised that the Local Offer was there to develop Youth Strategies for young people to develop an understanding through the analysis and by identifying what gaps existed and what worked with partners. It was expressed that there needed to be a strategic set of expectations and baselines in place

RESOLVED that the Panel note the report.

95. A YOUTH-LED COMMISSION ON CHILD POVERTY IN DONCASTER

The purpose of the report presented was for Members to give consideration to an outline of the Child Poverty Commission and a summary of findings prior to the final report being published and launched. Members received an overview of the methodology applied throughout the Commission, the key themes identified and the subsequent recommendations.

It was reported that the Young Commissioner's identified four themes that they felt were the most important to focus on, these included:

- 1. Debt and benefits.
- 2. Jobs, work and skills.

- 3. Mental health.
- 4. Moves and changes in young people's lives (life transitions).

It was reported that over 30% of children in Doncaster were living in poverty.

It was explained that the consultation process involved 10 young people initially and different methods of evidence gathering (that included data analysis and interviews with key stakeholders and seven evidence sessions). It was added that this process was carried out by seven young commissioners over a number of months and reported that the Commission made 19 recommendations in total across the four themes

Concern was raised regarding the development and monitoring of policy and issues that needed to be addressed such as bullying and not being able to pay dinner money.

Members spoke about the Children and Families Forum and Elected Members on those areas to be implemented as well as a collective responsibility being undertaken. Members were informed that a response document and Action Plan would be built into the Children and Young People Plan for the next cycle, building in comments from Team Doncaster. Members were informed that St Ledger Homes Doncaster was a key partner and that this work also aligned with the Anti-Poverty Strategy.

Members were informed that encouraging connections and opportunities with employer encounters was a priority within the Doncaster Opportunity Area. It was felt that young people needed access to better information and more meaningful experiences. Reference was also made to the Post 16 Review. Members were also reminded that the Chamber had access to the business community, reinforcing a demand led approach at an earlier age.

It was shared that it was vital for there to be wide engagement and the plan would be made available through the Councils website and other appropriate avenues.

RESOLVED that the Panel note the report.

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24 July, 2018

To the Chair and Members of the CHILDREN AND YOUNG PEOPLE'S OVERVIEW AND SCRUTINY PANEL

Performance Challenge of Doncaster Children's Services Trust: Quarter 4, 2017/18

Relevant Cabinet Member(s)	Wards Affected	Key Decision
Councillor Nuala Fennelly Cabinet Member for Children, Young People and Schools	All	None

EXECUTIVE SUMMARY

1. This report provides a review and analysis of the operational and financial performance challenge carried out by the Director of People of the Doncaster Children's Services Trust (the 'Trust') in Quarter 4 of 2017/18 arising from the challenge meetings held between both parties.

EXEMPT INFORMATION

2. Not exempt.

RECOMMENDATIONS

- 3. The Panel is asked to:
 - Note and evaluate the headline operational and financial performance information and the resultant analysis;
 - Question the Director of People as to the challenge which he has made of this performance and the implications this has, or may have, for the children and young people of Doncaster;
 - iii) Use the information in this report, the evidence of the Director of People and the response of the Chief Executive of the Trust to the questions posed by the Scrutiny Panel in order to draw conclusions as to the potential impact arising from performance by the Trust in its improvement journey; and
 - iv) Make requests for follow up evidence in order to provide further assurance.
 - (v) Note the focus of joint improvement work for Quarter 1 2018/19.

WHAT DOES THIS MEAN FOR THE CITIZENS OF DONCASTER?

4. The Overview and Scrutiny function has the potential to impact upon all of the Council's key objectives by holding decision makers to account, reviewing performance and developing policy. This is achieved through making robust

recommendations, monitoring performance of the Council and external partners and reviewing issues outside the remit of the Council that have an impact on the residents of the borough.

BACKGROUND AND CURRENT POSITION

- 5. The current arrangements for holding the Trust to account are set out in the service delivery contract between the Council and the Trust, which states:
 - ...'The Council's Director for Children's Services (DCS) will report to the Council's Scrutiny Committee twice per annum with an on site visit between each of those meetings, in each contract year in respect of the Trust's performance of its obligations under this agreement (including the provision of services) Where required by the DCS the Trust's Chief Executive (or his nominee) shall attend such Scrutiny Committee to respond to any requests for additional information made by the Scrutiny Committee in respect of the Trust's performance of its obligations under this agreement (including the provision of the services).
- 6. The Trust is contracted to deliver services as specified within the contract with the Council. The current arrangements by which the Trust is held to account are extensive and far reaching, and were described in some detail in the report to the panel of 11 July 2016, and in essence take place through monthly, quarterly and annual reviews at operational, middle and senior management and at senior non executive/senior political levels of both organisations.
- 7. At the July 2016 meeting, the panel agreed that a 'split screen' approach be adopted by this arrangement there is a two phased approach. In the first phase, the Council is held to account for its monitoring of the Trust against the service delivery contract. Specifically, this means that the Council submits a report (this report) for the panel to review and question the DCS or his representatives. The second stage of this split screen is that the Trust responds to the Council's report and the specific performance issues which this has raised.
- 8. The overall aim of this refined approach is that:
 - The panel achieves a much more rounded, but focused perspective of Trust performance;
 - The obligations within the contract will be properly discharged;
 - The Scrutiny Panel is able to 'add value' to the accountability process, which will no longer not duplicate or overlap with existing accountability arrangements;
 - The panel is more clearly able to identify areas of good performance and underperformance, the reasons for any under performance and request 'exception' or 'deep dive' reports, so as to become better appraised of the performance issues facing the Trust and thereby make recommendations to drive forward improvement.
- 9. In line with this approach, and following the approval of the report to the Children's Scrutiny Panel of 11 July 2016, the arrangements for the Scrutiny Panel's monitoring of the Trust were sharpened and revised to avoid duplication with the monitoring arrangements which are already in place and referenced above.
- 10. The first report of the revised arrangements was considered at the Children's Scrutiny Panel at the 27 September 2016 meeting.

SCRUTINY AND MONITORING

Governance

11. Since the last report to the Panel, the Council has undertaken a fundamental review of its governance arrangements, in particular the management of the Children's Trust contract, decision making and allocation of resources and strategic improvements linked to inspection frameworks.

11.1 Children's Trust Contract

There has been a revision of the groups that provide oversight of the contract, to ensure there is greater clarity at an operational and strategic level. Each of the groups have revised and agreed terms of reference and there is a single repository of actions that feed into each group.

The groups are as follows:

Monthly Operational Finance Meeting – primarily this focuses on finances. Chaired at by Assistant Director of Commissioning and Business Development.

Joint Performance and Finance Meeting – this is the engine room and where the repository of actions sit. Bi-monthly meeting chaired at by Assistant Director of Commissioning and Business Development.

Quarterly Performance Monitoring Meeting – This is a more formal meeting chaired by the Director of People

Performance Accountability Board – This is the Team Doncaster senior Executive level Board, which will consider any references from the Quarterly Performance Meeting which require escalation and / or are 'wicked issues' which cannot be resolved at a lower level of the hierarchy.

Annual Review – Formal annual contract review at senior executive level and chaired by Chief Executive.

11.2 Joint Strategic Improvement Group

The group will act to provide strategic oversight, develop processes and procedures to review and assess continuous improvements which will be assessed against the requirements of the inspections for all key inspection frameworks.

There have been improvements to the Joint Strategic Improvement Group by strengthening the governance of improvement arrangements ensuring cross partnership attendance at a senior level and adding greater focus and shared responsibility for multiagency related inspection frameworks, whilst also considering common themes emerging from single agency inspections, thus sharing intelligence and opportunities for improvement on a wider landscape. .

11.3 Joint Resource Panel

It was agreed that the Children's Trust Resource Group and Partnership Joint Resource Panel were to be merged. The rationale for this was to ensure a more joined up approach to decision making and allocation of resources. Please note decisions on resource allocation are no longer be made at the Children's Trust Resource Panel from 5th June

2018. The merged group has now met three times and is working much better. There is far greater oversight and control on how resources are allocated, which gives better grip on spend.

Evaluation and challenge

- 12. On 25th June, 2018 the Council and the Trust hosted an 'Annual Conversation' with Ofsted. This is a component of the new inspection framework (ILACS) which replaced the single inspection framework on 1st January, 2018. The 'Annual conversation' forms part of a more continuous engagement with Ofsted which is a feature of the new Inspection of Local Authority Children's Services (ILACS) framework. Under the ILACS framework and as a 'Good' children's service authority, the Council and Trust will receive a shorter (of one week duration) inspection every three years (the next being, October 2020) but with up to two focused visits, prior to that inspection, one of which we are likely to experience in the next 12 months, in addition to the 'Annual conversation'.
- 13. In advance of the Annual Conversation in June 2018, the Trust and Council were required to submit a joint 'improvement plan' which addressed the four (fairly minor) recommendations identified by last year's inspection, which captures 28 actions, of which 7% are complete and 93% are on track for completion by the agreed date. The Improvement plan is monitored and updated through the continuous improvement programme provided by the Trust's 'Good to Great' programme and sub group on which DMBC and the Trust are represented.
- 14. The 'Annual Conversation' examines the inspection profile the area and at the meeting in June 2018, progress against the improvement plan was discussed and the updated self-evaluation reviewed which had also been shared prior to the meeting. From a children's social care perspective, no specific areas of concern were raised by Ofsted, with feedback stating that the self-evaluation set clear prioritised and demonstrated that services know themselves well. The 'Annual Conversation' also embraces a discussion of children's services performance more widely, to include schools; special educational needs and disabilities and issues arising from consideration of those frameworks.
- 15. Since the last report to the Panel, two Children's homes have been inspected, both during April 2018. One residential home which was previously graded as 'Requires Improvement', is now rated 'Good' in all areas; and a home for short and long term care for children with disabilities has improved from a rating of 'Good' to 'outstanding' in all areas.

This means that all children's homes managed by the Trust are rated as 'Good' or better.

PERFORMANCE CHALLENGE OF THE DONCASTER CHILDREN'S SERVICES TRUST

16. The arrangements by which the Trust is held to account are extensive and far reaching (going beyond contractual requirements) – a point previously reaffirmed by Ofsted in its inspection report on the arrangements for children in need of help and protection and children in care (September 2015) and in addition to oversight by this committee, comprise:

- A performance review of Finance and Operations on a monthly basis
- Joint Quarterly monitoring meetings at Assistant Director Level of the Council and the Trust embracing Finance and operational performance as a focus, but including contract monitoring more widely, at which performance is forensically challenged and issues referred for 'deep dive' investigation or escalated to the High level meeting should there be any areas of concern;
- A High Level Quarterly Performance meeting (QPM) at Chief Officer and Non Executive level where operational, Financial performance and Quality assurance is monitored.
- 17. Both the Joint finance and Performance meeting and the High level QPM share overarching principles to ensure joint leadership and management to improve outcomes and value for money for children and young people across the partnership and thereby ensure robust contract management. At the same time, both meetings readily embrace shared principles of collective responsibility, mutual respect and support and a desire to explore opportunities for innovation, best practice and integrated working.
- 18. At the quarterly challenge meetings the Council holds the Trust to account for its performance during the relevant period. The review of that performance highlights areas of good performance, as well as those which represent areas of concern, or potential concern.
- 19. There are 18 performance indicators which form part of the contractual measures within the service delivery contract.
- 20. There is a further suite of 46 'volumetric' measures which are not identified contractual measures, or measures of performance and which do not form part of the contractual assessment of the Trust, but which nonetheless provide important context.
- 21. The table below summarises the number of contract measures on target, within tolerance and outside tolerance as at the end of Quarter 4 2017/18.

Quarter 4 2017/18				
	Outside tolerance	Inside Tolerance	On or better than target	No target specified
Social Care Pathway	1	3	3	0
Children in Care	1	3	1	0
Youth Offending Services	0	1	2	0
Family Support Services	0	0	0	2
Workforce	0	0	3	0

PERFORMANCE HIGHLIGHTS

22. The format of presentation of performance information consists of a summary of the Council's headline assessment of Trust performance by exception and is shown below in paragraphs and with indicators selected by the Council where there are areas of good and improving performance and areas of concern and potential concern, respectively.

- 23. The format adopted is similar to that of the Council's corporate report to the Overview and Scrutiny Management Committee and is shown at Appendix 1 and Appendix 2. Each appendix consists of two elements:
 - An Infographic overview which provides an immediately accessible illustration of the areas of performance which are good (illustrated in green), those which are of concern or potential concern (illustrated in red) and which cross reference by the index number to those itemised in paragraphs 25.1 and 25.2 and the tables in Appendix 1 and 2 respectively.
 - Tables which depict how the challenge takes place for each selected performance measure of concern or potential concern, in a two stage process and provides the content of that challenge which is summarised for the assistance of panel members
- 24. The first appendix depicts performance indicators and volumetric measures where the Council has identified that the Trust is performing above target and /or where performance has improved and provides the Trust's response.
- 25. The second appendix illustrates where the Council has identified specific performance indicators and volumetric measures which are below target/outside tolerance or expectations, and as such are of concern or potential concern because of the impact or potential impact of below target performance and the explanation provided by the Trust.

25.1 Areas of Good and Improving Performance – Headline conclusions drawn by the Council

A2 Timeliness of Single Assessments = 90%

Following a considerable effort to achieve the required level of performance the most recent two quarters have shown significant improvement, which is encouraging... The target is a stretch target and performance is above the most recent benchmark averages. It is also reassuring that the proportion of cases taking more than 50 days is lower than the national and statistical neighbour averages. Assessment timeliness is indicative of demand pressures / caseloads and the numbers of children within the system will have an obvious impact, the numbers of assessments open and referrals have been showing at a high level over the last 12 months. The Trust has to balance efficiency of its process with assurance as to safety and is mindful of this. The Trust states that it continues to set a high standard for assessments and will ask case holders to revisit them if they do not meet these standards, this will potentially extend timescales for the sake of quality.

A3 - Percentage of case file audits rated 'Requires Improvement' or better = 99%

Performance is above target for the third quarter in succession with 99% case file audits achieving against this measure and 69 % are rated as 'Good' or 'Outstanding' an increase from 48% in Q1, with 'Outstanding' cases improving from 7%: to 14%

There is the 'best ever' performance which follows a trend of improving performance,. Where cases are graded 'Inadequate' these have immediate action

plans put in place which are monitored to completion by the Head of Service with an independent audit within 6 months. The DSCB receives a regular report of the audited cases from DCST.

A08: Children in Need with an open and current plan = 94%

- There is a new methodology attached to this PI which gives a more realistic assurance to oversight by including draft plans which is the point - all CIN should have a current plan and this new PI was agreed in the annual contract review. Current performance is almost at target and is within tolerance. Notwithstanding the methodological change, the trend is improving. The Trust ensures that all cases are reassessed at least every six months with plans updated accordingly, so that no plans should be older than six months.

As the Trust states, there will always be a time-lag as cases move between levels of support and where numbers enter the system, which it states, explains the 6% shortfall. By way of assurance, where a CIN does not have a plan the Trust knows why and is closely sighted on the particular case.

A6 Children on CP Plan for 2 Years or More (still on a plan) = 1.6%

An important measure of sterility (drift and delay) in the system where children may not be receiving proper oversight. However, there can be valid reason why a child remains on a plan. The Trust has provided welcome reassurance to the Council that it is carefully monitoring these cases and despite a slight deterioration at Q2 performance has recovered and remains good overall and has consistently been so. 2017 outturn figures show Doncaster to be above all comparator averages and ranked 4th in the region and amongst statistical neighbours.

B9 - Long term placement stability of CiC = 72%;

Performance which has tended to be good has recovered in Q3 and Q4 from being within tolerance to being above target and is above all benchmark outturn averages. This indicator measures the percentage of children in care in the same placement for 2 years or more. Stability is almost always in the interests of the child, although the ambition to achieve the optimum quality and appropriate placement and value for money may disturb this measure from time to time. The success of the Mockingbird Family model for Fostering support has contributed to this sustained performance and the Council and Trust are working together to extend the number of Mockingbird clusters across the Borough.

FO 3 Youth Offending Service Custody Rates = 0.04

FO 1 Youth Offending services – Rate in employment education and training = 73%

FO 2 Youth Offending services – reoffending rate after 12 months = 30%

These measures are susceptible to being skewed by the small cohorts from what is a large national cohort. Indications continue to be positive, despite a slight falling away in Q4 for FO2 (which is still better than target) and FO1 (which is within tolerance). The reoffending rate and the custody rates are particularly worthy of recognition.

25.2 Areas of concern / potential concern – headline conclusions drawn by the Council:

A1 Percentage of Re- referrals in the last 12 months = 26%

An important 'bellwether' PI to demonstrate robustness of process. Performance is slightly better in Q4 but remains outside target, just within tolerance. In context, 2017 outturn performance is worse than all comparator annual outturns: national average (21.9%) Statistical Neighbour average (20.1%) and regional average (21.4%). There can be a genuine requirements for a re-referral and the Trust analyses this information, but the Council needs to be assured against the risk areas, as to impact of demand pressures and that there has been no premature stepping down and premature de-planning. This indicator needs to be considered against a backdrop of increasing demand.

Work has continued to better understand what is behind the figures, it is known that these cases are at the interface of Early help / CIN but that the greatest proportion 60% of re – referrals are referred again within 60 days and there may be ineffective capture of some cases within the Early help system only 11% of these cases had received a Multi-Agency early help intervention. The conversion of referral to assessment is very high so it is those cases which fall short which are being re – referred.

Latest national outturn National figures show that Doncaster continues to have by far and away the highest proportion of referrals (36.1%) which result in a an assessment but which are then found not to be CIN compared with benchmark averages (24 – 29%), but it should be noted that some cases may be transitioned to further advice and guidance, referral to another service or supported provision through the Early help offer. The source of re- referrals reflects the pattern of contacts generally with Police, schools and Health featuring most strongly.

An Improvement partner, the 'Innovation Unit' has been commissioned to work with the Council, the Trust and other partners to identify the 'pinch points' in the whole system of children's delivery which includes Early help and Social care and to map the flow of referrals and pathways and discover what is happening with these cases and what can be done to improve system functionality.

B8 - Care Proceedings on track to be completed within timescale (26 weeks) = 76%

The statutory 26 week timeline is set with a view to working promptly to meet the child's timeframe and requires effective pre proceedings work and good quality assessments.

A decline in Q4 outside target and tolerance. A small number of cases can easily skew this measure which is indeed the case in this quarter as the Trust reports and means that it can slip into and out of tolerance according to case complexity and the Trust reports that the volume of cases is having a deleterious effect on performance. As this is a local performance measure, benchmarking is only available against the, nearest proxy measure, encouragingly, this shows that Doncaster is ahead of the national average for case applications completed for the most recent two quarters and on a year to date average.

As the Trust states, Ofsted noted that developments are in place to further strengthen the legal planning process and the Trust is striving to meet the legislation's intent to 'front load' cases and divert cases away from legal proceedings wherever possible.

'Volumetric' measures

• E1: Number of Contacts to Social Care = 1789

Contacts remain high, with high demand pressures evident, albeit with a reduction over figures posted at Q2 and Q3.. The vast majority of contacts approximately 75% do not proceed to statutory intervention. The Conversion rate of contact to referral remains low (27% in Q4) which indicates inappropriateness of contact. There is an issue of incorrect threshold application by selected partners and the interface with early help remains a wicked issue.

Of relevance is the need to improve engagement across the EH partnership including engagement by identified Lead Practitioners. Engagement in this cohort is highest in schools and PAFSS but is low among health visitors; school nursing and maternity services. School LPs exhibit high caseloads which also compromise the effectiveness of the EH offer. There is also evidence of a fundamental misunderstanding of the LP role amongst some partners and concerns as to the capacity to undertake what is perceived to be an 'add on' to the 'day job'. There is an identified problem of EH cases not being picked up by LPs which are then becoming additions to the waiting list of some of the partners (although not the Trust)

High demand pressures are detrimental to the work of social work teams in 'clogging up' the machinery and impact adversely on casework and referrals and re-referrals and are therefore costly in HR and financial resource. Contacts below threshold which should not have been presented or could have gone to the Early Help Hub are deemed 'inappropriate'. That said, Ofsted has rated practice as 'Good' with appropriate application of thresholds. There is work underway by the Early help strategy group to improve engagement across the Early Help partnership, including engagement by identified Lead Practitioners (LP) with the early help cases allocated.. Findings and recommendations from intelligence gathering and work to improve the partnership response are being reported to the EH Strategy group.

There does of course remain the ongoing problem of inappropriate referrals and rereferrals from the Police SYP is the biggest source of contacts (approximately 40%) with only a quarter of Police contacts proceeding to referral which shows a high attrition rate and a very small conversion rate to referral and assessment. The Early help strategy group continues to enhance its Early Help offer and is improving the rigour of its performance monitoring via the new performance scorecard and peer challenge at the early help performance and practice group.

The impact of the integrated Front Door alongside the deployment of the designated SYP officer to screen cases at this point was anticipated to improve effectiveness.

Fundamentally, the Children's Partnership is committed to work to achieve a better understanding of the tracking and progress mapping of young people within the system and embed a consistent and coherent shared understanding of the Early help 'offer' and more generally the children's offer across the whole spectrum of the children's system, from 'Universal' to 'acute' care and to this end and as referenced earlier in this report under 'Re-referrals', a task group will be working with the Innovation Unit on this matter.

E34 / 35 - Number and rate (per 10,000) of children in need (CIN) – Q4 average = 1937 / 439

The numbers of CIN remain high. At the 2017 outturn Doncaster displayed a higher rate (404) than all other benchmarks. A high number may not be indicative of sub optimal performance if this is reflective of actual need in the community. By way of context, there is rising demand for Children's social care services: the rate of children in need has increased in each of the last three years regionally and among statistical neighbours and more generally, demand for social care nationally, with a 140% increase in child protection enquiries in 10 years and a 65% rise in contacts over the last seven years.

There has been no evidence of drift and delay in the system with those subject to a CIN plan for more than 2 years comparable with all benchmarks and declining as a trend. The proportion of cases classified as CIN is higher than comparators up to 3 months but remains lower than or equal to comparators after 3 months and plans are progressed in a timely fashion. Again, work on demand management will seek to identify what is the story behind these figures and the detail of these cases.

26. Financial Review

Doncaster Children's Services Trust 2017/18 Outturn

Doncaster Children's Services Trust (DCST) year-end outturn resulted in an over spend of £4.15m to the Council against the contract with DCST which was an increase of £1.16m since Q3. The outturn and increase from the £3m reported at Q3 mainly relates to high numbers of looked after children (45 more in the Care Ladder) and complex cases across all children which is similar to the regional and national trends. The main areas of demand increases on the Care Ladder are £2.28m on Out of Authority (OOA) placements and £1.05m in respect of 18+ accommodation and CIC transition accommodation.

To summarise, the Council will fund the over spend of £4.15m against the contract with DCST as follows:

Council general fund £3.1m (£1.23m business cases funded from general fund agreed following Q2, £0.95m Council's 70% risk share contribution for Q3 projected over spend on the contract with DCST, and £0.92m increase from Q3 including DCST's element of risk share that they are unable to fund).

Additional DSG £0.65m (£0.41m business case agreed following Q2, and £0.24m additional funding claimed at year end which is subject to Schools Forum approval).

Council reserves £0.33m (funding of DCST's shortfall towards their 30% of risk share contribution of Q3 projected over spend on the contract with DCST).

DCST reserves £0.07m (reserve carried forward from previous financial year).

The Council agreed funding of £2.39m over the next three years to cover the Trust's supplementary resource requirements for "getting to good", continuation of the Growing Futures, Pause and Mockingbird approaches to work (Mockingbird has also successfully secured DfE funding). In 2017/18 DSCT drew down £1.27m of the funding which leaves a balance of £1.12m to be used over the next two financial years. At the previous Joint

Performance and Finance meeting on 1st February 2018 DCST presented a draft benefits realisation framework, which will enable the group to monitor the impact of the additional funding on the outcomes. Further work is to be carried out to populate the benefits realisation framework with the spend and outcomes to date and will be reported back to the next Joint Performance and Finance meeting.

The Budget for 2018/19 has been agreed with DCST and includes a savings target of £2m. In addition to the £2m saving target, the Trust are also facing significant on-going pressures identified in the 2017/18 outturn position. Work is ongoing with DCST to understand the financial position for 2018/19 onwards and an update will be provided at the Q1 Joint Performance & Finance meeting (JPF) and Quarterly Performance Monitoring (QPM).

The financial position is a significant risk to the Council and continuous performance improvement. To mitigate this and ensure service improvement is sustained and protected over the longer term, monthly Operational Financial meetings have commenced. This has provided increased transparency of the financial position and includes more detailed information on the Care Ladder in particular movements in numbers and price by placement type and any income contributions. Monthly reporting within DCST is being developed to provide greater detail of its contract costs, and joint work with the Council's Financial Management section has begun in relation to the detail and format of the monthly report to be shared with the Council. A new Joint Resource panel with representatives from the Council, DCST and Doncaster CCG has started to ensure a more joined up approach to decision making and allocation of resources in relation to Children's placements.

27 Joint Council and Trust Focus for improvement work in the next guarter

The quarter one High level Quarterly performance monitoring between the Council and Trust will take place on 25th July, 2018. Among the items for consideration will be developmental work in relation to specific areas of contract management, including, workforce issues; Demand management, with particular reference to; a review of school referrals; post transfer of the Family support service; Stronger families and Children with disabilities.

28. IMPACT ON COUNCIL'S KEY OBJECTIVES

Outcomes	Implications
 All people in Doncaster benefit from a thriving and resilient economy: Mayoral priority – creating jobs and Housing Mayoral priority: Be a strong voice for our veterans Mayoral priority: protecting Doncaster's vital services 	The Council and the Trust as major partners in the Children and Families Partnership Board share the Children's plan outcome that all children should achieve their potential – in removing barriers and developing good quality service delivery children will be able to access the benefits of a thriving economy and will themselves be participants in creating and sustaining the strength of the economy.
People live safe, healthy, active and	Ensuring children and young people
independent lives:	are free and feel from harm are key
 Mayoral priority: Safeguarding 	ambitions of both the Council and the

our CommunitiesMayoral priority: Bringing down the cost of living	Trust.
People in Doncaster benefit from a high quality built and natural environment: • Mayoral priority: creating jobs and Housing • Mayoral priority: Safeguarding our communities • Mayoral priority: bringing down the cost of living	Delivering against the service delivery contract between the Council and the Trust has clear implications for safeguarding communities, in reducing risk and exposure of risk to children; improved early help and thus better outcomes for families.
Working with our partners we will provide strong leadership and governance	Ofsted, in its inspection report commented favourably on the relationship and governance arrangements between the Council and the Trust, recognising that formal arrangements for monitoring and challenge exceed the requirements set out in the contract between the two organisations.

RISKS AND ASSUMPTIONS

29. In addition to the extensive governance arrangements described in paragraph 13, risk is managed and monitored in accordance with the Council's risk management policy on the Council's Covalent system; at the Senior Leadership Team and Heads of Service meetings; within the corporate performance management framework and as a regular item on the high level Quarterly performance meeting agenda.

LEGAL IMPLICATIONS [officer initials SF date 9/07/18]

30. Although DCST are appointed to provide Children's Services in Doncaster, the Council retains the statutory duties itself; and the Council through its Statutory Officer the Director of Children's Services (Damian Allen) must ensure itself that satisfactory services are provided accordingly.

The Council's contract with the Trust contains various monitoring powers to assist the Council to assure itself that services are being delivered correctly.

The work of the Overview & Scrutiny panel will assist the Council with this assurance work.

FINANCIAL IMPLICATIONS [officer initials AB Date 5/07/18]

31. DCST's year end financial position is outlined in the Financial Review section of the report. On a monthly basis the Council is meeting with DCST to review the financial position for 2018/19 and future years as the projected spend on the contract with DCST is a significant financial risk to the Council.

HUMAN RESOURCES IMPLICATIONS [Officer Initials...MLV... Date......16/07/18.......]

32. There are no specific HR implications for the council resulting from the contents of

this report.

TECHNOLOGY IMPLICATIONS [Officer Initials KF... Date...16/07/18.]

33. There are no specific Technology implications for the council resulting from the contents of this report.

HEALTH IMPLICATIONS [Officer Initials...CW. .Date 16/07/18]

34. Health and social care services are inextricably linked and should be working in robust partnership to improve health and wellbeing outcomes for children and families. The move towards integrated health and social care delivery models supports these partnerships and create shared outcome objectives. Health colleagues are keen to support Doncaster Children's Trust to achieve the quality and performance levels they aspire to as this will impact on the wider health and wellbeing outcomes for Doncaster families.

EQUALITY IMPLICATIONS [Officer initials PT.Date 13/0718]

32. There are no equality implications directly arising from this report.

CONSULTATION

33. The Chief Executive of the Trust has been consulted on the content of this report.

ATTACHMENTS

- 'Infographic' depiction and summary record of performance challenge of highlighted performance indicators and volumetric measures of concern, or potential concern – Appendices 1 and 2
- Doncaster Children's Services Trust Quarter 4 report Appendix 3

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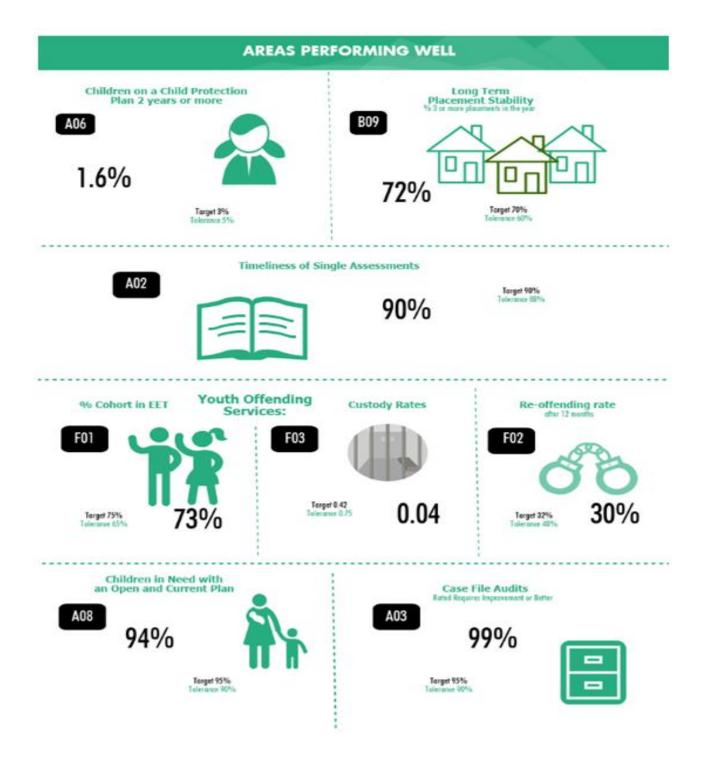
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Background Papers

Report of the Director of Learning Opportunities Children and Young People's Scrutiny Panel – 11th July, 2016.

Damian Allen,
Director of People (DCS/DASS)
Learning and Opportunities Children and Young People / Adults Health & Wellbeing
Directorates

Areas of Good and Improving Performance



Areas of concern / potential Concern

AREAS FOR IMPROVEMENT

Repeat Referrals into Children's Social Care within 12 months







26%

Target 22% Tolerance 28%

Care Proceedings on Track to be Completed within Timescale

B08



76%

Target 90% Tolerance 80%

Contacts into Children's Social Care

E01

Demand Pressures



Number and rate of Children in Need





=1937/439

Measure &	DMBC Response	DCST Comment
performance A1 Re-referrals in the last 12 months Q4 = 26% Target: 22% Tolerance: 28%	An important 'bellwether' PI to demonstrate robustness of process. Performance in Q4 remains outside target, just within tolerance. Q4 performance (26%) is close to the level of the 2017 Doncaster annual outturn: Doncaster (27%) but is above national average (22%), regional average (21%) and Statistical Neighbour average (20%), 142/152 nationally. There can be a genuine requirements for a re-referral and the Trust analyses this information, but the Council needs to be assured against the risk areas, as to impact of demand pressures and that there has been no premature stepping down and premature de-planning. This indicator needs to be considered against a backdrop of increasing demand. However, that in itself does not explain the high levels. DMBC figures show that 28 % of cases are stepped up to Social Care which could include a small element who are simply assessed without intervention. A significant number of the re- referrals fail to meet the threshold for social care intervention which, as the Trust states, is probably reflective of a cultural legacy of risk aversion. There has been evidence of some cases ending NFA when a referral to early help would have been more appropriate and potentially these could reappear as 're-referrals within 12 months' Indeed, national research shows that NFA cases are the greatest source of re-referrals. This performance remains a concern. 60% of re - referrals take place within 60 days which might suggest incomplete assessment or NFAs. Deep dive investigation should enable the tracking of these cases to map their journey and what this tells us. As the conversion rate from referral to assessment is very high, we should able to identify what service CYP received if any and postulate why this led to a further referral within 12 months.	Re-referral rates remain within tolerance, with another slight reduction this quarter, for the second quarter running. The Rereferrals have stabilised for the past year in the 26% to 28% performance region. There are some variances within localities. However, it does not evidence any consistent patterns. Audits suggest that the quality of the work being undertaken is consistently applied. The latest Ofsted inspection report states "thematic audits are routinely undertaken and have recently considered the rate of rereferrals." And further they say "Thresholds are well understood and applied," Since the merge of EHM and LCS step up/down arrangements have been improved and we can better track the journey of a child in the case management system. The % of Social Care Referrals previously receiving an Early Help service is quite low at 11.30% and this measure should be viewed in this context.
% Care Proceedings on Track to be completed within 26 weeks	A decline in Q4 outside target and tolerance, which is subject to challenge at the Joint Finance and performance meeting. A small number of cases can easily skew this measure which means that it can slip into and out of tolerance according to case complexity and the Trust	This is a new measure for 17/18 designed to measure throughput of the care proceedings process and to increase sample sizes. Improved tracking through legal gateway panel supported a dedicated Case Manager and our

Q4 = 76% Target: 90% Tolerance: 80% reports that the volume of cases is having a deleterious effect on performance.

The statutory 26 week timeline is set with a view to working promptly to meet the child's timeframe and requires effective pre proceedings work and good quality assessments. As the Trust states, Ofsted noted that developments are in place to further strengthen the legal planning process. – What progress can be reported? and to what extent is the Trust meeting the Act's aspirations of front loading?

How far is this also diverting cases away from legal proceedings which is also an ambition of the 2014 Act?

PLO and care proceedings tracker means that case timeliness is improving. The latest Ofsted inspection report states "Since the last inspection in September 2015, robust action has been taken to improve the responses and timeliness of Public Law Outline (PLO) work. The quality of social work court assessments improved has clear through the use of frameworks and revised processes, resulting in betterquality and timelier support. Currently, the average timescale conclusion of court proceedings is 32 weeks, in line with national performance. Developments are in place to strengthen the further legal planning processes." Over the last six month more cases are entering into proceedings, which have an impact on this measure. Last year 193 cases issued proceedings and this year 234, an increase of 41 cases. As demand increases performance on this measure decreases, as more cases are in the legal workload. For example where the best performance has been demonstrated there were 163 (Q2) case against 174 (Q4). Cases that have completed proceedings throughout 2017/18 has more than doubled from. 100 cases to 213, of these cases 125 completed within timescale this year in comparison to 76 cases in timescale completing previous year.

E1

Number of contacts into social care (volumetric measure)

Q4 average = 1789

2017-18

Q3 average = 1962 **Q2 average =**1866 **Q1 average =** 2097 Current Position - Contacts remain high (an average of 1789 in quarter 4) albeit with a reduction in February and March and remain high due to high demand in the community. Very few contacts are inappropriate or require Early Help services. The vast majority are for Information, Advice and Guidance, referral to Universal services and NFA. The Conversion rate of contact to referral remains low which indicates inappropriateness of particularly from one agency. There is an issue of incorrect threshold application by selected partners and the interface with early help remains a wicked issue.

Of relevance is the need to improve engagement across the Early Help (EH) partnership including engagement by identified Lead practitioners (LPs). Engagement in this cohort is highest in schools and PAFSS but is low among health

visitors; school nursing and maternity services. School LPs exhibit high caseloads which also compromise the effectiveness of the EH offer. There is also evidence of a fundamental misunderstanding of the LP role amongst some partners and concerns as to the capacity to undertake what is perceived to be an 'add on' to the 'day job'. There is an identified problem of EH cases not being picked up by PLs which are then becoming additions to the waiting list.

A high figure is not necessarily indicative of poor performance and if children need to be referred to social care then that is 'good' performance – 'appropriateness' is the key, high numbers of children on a CP plan in Doncaster, would tend to support this hypothesis. The problem here is that there are a number of the referrals which are known to be 'inappropriate' and this refers in large part to the continued and thorny issue of referrals from one of the partners which continues to apply its protocol, this means that less than 10% of contacts are genuine cases for attention by social care.

High demand pressures are unhelpful for the work of social work teams in 'clogging up' the machinery and impact adversely on casework and referrals and re-referrals. Contacts below threshold which could have gone to the Early Help Hub are deemed 'inappropriate'. Inappropriate referrals which should have gone to Early help are subject to ongoing investigation and clarification. That said, Ofsted has rated practice as 'Good' with appropriate application of thresholds.

Mitigating actions – Cross reference to the volume of early help contacts shows a drop compared with previous quarters, however, demand remains high.

The EH strategy group is carrying out work to investigate and seek solutions to the EH threshold and LP engagement issues identified above and has enhanced it's monitoring via a new performance scorecard and peer challenge at the Early help performance and practice group.

More fundamentally, the Children's strategic partnership will continue to work to achieve a better understanding of the tracking and progress mapping of young people within the system and embed a consistent and coherent shared understanding of the early help offer and more generally the children's offer across the whole spectrum of the children's system from 'universal to acute.'

Further research and analysis of approaches to demand management are being considered from learned academic and practitioner sources which suggest that key is quality of practice.

The interface of social care with the early help Hub is important. Analysis shows that 20% of cases which receive social care assessment and social care intervention are referred to the Early help Hub (step downs) and a further 73 enquires to the EHH emanate from social care contacts which don't proceed to either

assessment or social care intervention. This represents just 4% of the total average for contacts to social care in Q4.

It is interesting that this figure has not wavered greatly over the previous two quarters, which suggests that very few of those cases which do not proceed to assessment or social care intervention are proceeding to Early help. –

Should this figure be higher? Especially given the high number of re - referrals which the social care service is tackling.

E34 / E35

Number and rate of Children in Need (CIN)

Q4 number (average) = 1937

Rate = 439 (average)

The rate and numbers of CIN are high and increasing. At the 2017 outturn (November) Doncaster showed a high rate (404) compared with all other benchmarks :-National Average = 330; Regional Average =348; Statistical Neighbour = 402; The latest figures show significant increases. Rising CIN figures inevitably reflect demand pressures in the system and the Trust attributes this this figure to the high rate of referrals, which are in the highest proportion nationally (20 /151) of all LAs well in excess of benchmark comparators. The number of external reviews suggests that this is not due to inappropriate application of thresholds. Rising figures are set against a backdrop of more developed Early help support provided, which has shown a rising trend and as this is properly assessed suggest that a high proportion must reflect genuine levels of demand.

There is no evidence of drift and delay in the system with those subject to a CIN plan for more than 2 years comparable with all benchmarks and declining as a trend, but the proportion of cases classified as CIN remains lower than comparators after 3 months, and plans are progressed in a timely fashion.

The recorded 'Primary need' in Doncaster is 'abuse or neglect' which is considerably higher than all other benchmarks; and is not replicated for Early Help, one reason for this is the recent development in recording at early help stage and efforts are underway to improve understanding of neglect for EH Practitioners using the DCST toolkit this will be reinforced via training to Lead practitioners and to the Hub when screening cases to facilitate better enquiry if not already identified. PAFFS staff will need to capture as 'eyes and ears in the home'. Doncaster is lower than all benchmarks for other categories of Primary need e.g. Family dysfunction and Disability or illness. There remains an ongoing problem with rising demand at the front door and its appropriateness for social care At the end of the quarter there were 2849 children in need at a rate of 435 per 10,000, higher than the national rate (330) and statistical neighbour rate of 403. The CIN rate (as defined by DFE) includes child protection (13%), child in care (20%), as it is a count of all open referrals. This means that the number of children with a current child in need plan is 1903. The high CIN rate is due, in part to the Doncaster having a higher referral rate than other LA's which requires completion οf а statutory assessment. Approximately 56% of all assessments do not lead to a statutory service, so at any one time 15% of "CIN" cases will not progress beyond assessment This indicates that further work is required across the partnership to apply thresholds for intervention and rely more on preventative Early Help to meet the needs of children and families. The Trust can report high levels of turnover within the CIN cohort, with 1414 joiners and 1396 leavers in the quarter, demonstrating that cases are progressed quickly. Excluding care leavers and children in care 23% of CIN cases are open for 12 months or longer, and this will include long-term cases for children with disabilities. Regular case tracking and monthly case supervisions means that cases are being progressed and deescalated when safe and appropriate to do SO. This quarter's CIN rate has reduced, although this is not clear if this is a long term trend.

'- the conversion rate of contacts to statutory assessment continues to be low with few proceeding to a statutory intervention being delivered.

What is happening Next:

The vast majority of attention remains focused on the ever increasing number of contacts to the Front Door and as reported elsewhere, actions have been taken and are underway to mitigate this e.g. funding to deploy a resource to reduce the high number of contacts from one partner source and the commissioning of an Improvement partner to map flows and pinch points across the children's system.

Quarterly Performance Report – Quarter 4, 2017/18

Reporting Period 1 January 2018 to 31 March 2018

1. PURPOSE OF THE REPORT

1.1. To provide an overview of Doncaster Children's Services Trust's performance position for Quarter 4, 2017/18

2. SUMMARY POSITION

- 2.1. The contract indicator set was revised during the fourth quarter of 2016/17, as agreed through the second annual contract review. This is the fourth quarter of the revised indicator set.
- 2.2. The table below summarises the number of contract measures on target, within tolerance and outside tolerance as at the end of Quarter 4 2017/18.

	Outside tolerance	Inside tolerance	On or better than target	No target specified
Social Care Pathway	1	3	3	0
Children in Care	1	3	1	0
Youth Offending Services	0	1	2	0
Family Support Services	0	0	0	2
Workforce	0	0	3	0
Total	2 10%	7 35%	9 45%	2 10%

- 2.3. Eighty percent of measures currently lie within or better than target, with 45% at or above target. Ten percent (2) measures do not currently have targets set but demonstrate improved or sustained performance. Two measures fell out of tolerance in this quarter, after previously performing within tolerance. These are covered later in the report.
- 2.4. As this is the final quarter of the 2017/18 reporting year it is worth noting that, if calculated for the whole year, 90% of measures performed at or better than tolerance, and none were outside (2 measures had no target set).

2.5. Measures at or better than Target as at end of Quarter 22017/18

Nine measures:

A2 – timeliness of single assessment.

- A3 Percentage of monthly case file audits rated as 'requires improvement' or better.
- A6 Percentage of children in child protection plan for 2 years or more.
- B9 Long-term placement stability of looked after children
- F02 Youth Offending Services reoffending rate after 12 months F03
- Youth Offending Services Custody Rate
- C14 Percentage of frontline FTE posts covered by Agency Staff
- C15 Staff turnover.
- C16 Frontline staff receiving supervisions in timescale

2.6. Measures within Contract Tolerance as at end of Quarter 2 2017/18

Seven measures:

- A1 percentage of re-referrals in last 12 months
- A8 Percentage of children in need with an open and current plan
- A9 Percentage of children becoming the subject of Child Protection Plan for a second or subsequent time
- B10 Stability of Placement of CiC: percentage of 3+ moves
- B13 Care leavers aged 19-21 in suitable accommodation
- B14 Percentage of Care Leavers in Employment, Training and Education (age 19-21yrs)
- F01 Youth Offending Services %cohort currently EET

2.7. Measures outside Contract Tolerance as at end of Quarter 2 2017/18

Two measures:

- A4 Children seen in appropriate timescales (CIN, CPP, and CIC)
- B8 Percentage of care proceedings on track to be completed within 26 weeks.

2.8. Measures with no target currently set

Two measures:

Outcomes for Families That Have Received Family Support on Closure Length of Intervention from Family support Services

2.9. The Trust now has sufficient data for both measures, and will be in a position to set targets for these two measures for 2018/19. There is an improving trend for cases closed with positive outcomes reported (using the Family Star tool), with a similar increased usage of the family star as an assessment and planning tool. The length of intervention increased in the last quarter, most notably in the last month. This is due to improved, focused reporting on open cases allowing for better management grip on cases that were drifting or ready for closure. It is anticipated that performance will improve once this regular tracking activity is embedded. A new performance framework for PAFSS is now in place, co-designed with the Senior Head of Service with responsibility for this service area.

2.10. Further detail on each measure, along with trends and narrative can be found in appendix one.

3. OPERATIONAL MEASURES AND CONTEXT

- 3.1. The operational measure set was also reviewed and revised during the annual contract review. These are supplied within appendix one. A summary of the key themes emerging from this dataset is listed below:
 - 3.1.1. **Contacts**: after a peak in October 2017, contact rates have dropped back down to lower rates with 14% fewer contacts in March 2018, compared to March 2017. Approximately one fifth of contacts are made as Early Help Enquiries, with the remainder as social care requests. There remains a high rate of attrition at this point, with 45% either converting to a service or an update to an open pathway. Despite this level of demand, 93% of contacts are progressed within one working day.
 - 3.1.2. **Referral rates** reduced by ten per cent in this quarter, from the previous one. This, in turn, means that the number of assessments initiated will have reduced, and therefore so will caseload.
 - 3.1.3. **Children in Need**: numbers ended the quarter at 2849 (this includes children being assessed, CIC, CPP and Care Leavers receiving a service), a decrease from the previous quarter (2905, -2%). Within the quarter, 163 cases were stepped down to early help, 12% of all cases closed.
 - 3.1.4. There number of children subject to a **child protection plan** at the end of the quarter remained static (380), this remains a lower number than the same point 12 months ago (430), The rate of children on a plan for more than 2 years remains low, as do re-registration rates. Combined, this suggests that the Trust is effectively using CP procedures to safeguard children, and set plans to address risk and escalate or step down cases in an appropriate way.
 - 3.1.5. The number of **children in care** has increased by ten to 566, placing additional demand on placements. Whilst this increase continues, reliance on out of area residential placements remains static, and there is increase usage of in-house residential homes. The increase has been absorbed by placements to IFA, in-house foster carers, 16+ accommodation and our own residential homes. Comparator information will not be published by DfE until autumn 2018 to allow for a full comparison of changes in the LAC cohort across all authorities. However, a review of recent committee papers published by our statistical neighbor authorities has shown that many are reporting an increase in their respective children in care numbers, and associated cost pressures for placements.
 - 3.1.6. Sickness rates for the quarter were 4.9%, compared to 5.3% for the same period last year, a low rate considering the seasonal nature of this measure.

4. KEY EXCEPTIONS AND IMPROVEMENTS

- 4.1. Although within tolerance performance, re-referral rates have further reduced from a peak in August 2018, showing the second consecutive quarterly reduction. However, there is further distance to travel to return to the target rate. Thematic and deep-dive audits have identified additional actions including training of staff and partners on referrals relating to domestic abuse and neglect, the latter using the neglect toolkit. It still remains the case that many re-referrals relate to cases previously stepped down to early help, but then returning as a second or subsequent referrals. Too few referrals have evidence of a preceding early help involvement (11%), which means cases are escalating to a statutory intervention without evidence of preventative work.
- 4.2. After successive quarters outside tolerance, assessment timeliness has now performed at or better than target for two successive quarters, at a point when our referral rate has been at its highest. This demonstrates effective management grip and oversight and a commitment of staff to ensure children's needs are promptly assessed.
- 4.3. We continue to report the majority of **cases audited are rated as good or better**, with 69% of cases audited in the quarter graded as good or outstanding, and only one case graded as inadequate within the quarter. This is covered in more detail in item 2.4.
- 4.4. Fewer than two per cent of all open child protection cases have been open for less than two years, which continues to be a better position than that reportedly nationally and regionally. Effective use of PLO and case tracking ensures that cases are not subject to drift or delay. Relatively low re-regisattration rates means that cases are not being prematurely de-escalated.
- 4.5. Long-term placement stability improved in the quarter to be above target as well as being above the latest comparator outturn information. This is despite a review of high-cost out of area placements and strategies to reduce overall placement costs. Short-term stability remains in tolerance, and better than last year's outturn.
- 4.6. **Youth Offending Service** performance continues to be good, with two measures better than target, and one within tolerance. Doncaster performance continues to be strong and places the borough in the top quartile for binary re-offending rate.
- 4.7. Supervision rates for staff continue to improve, along with turnover rate and use of agency staff.
- 4.8. There has been a dip in the recent quarter of children reported as being seen within appropriate timescales. Closer analysis of this performance indicator demonstrates that visit rates for looked after children and those subject to a child protection plan remain within tolerance, and that the dip relates to children in need. Children are being regularly seen at the point of assessment (91% reported), and the issue lies in reporting and recording of visits and contact to these children. A sample of cases has shown that children in need are being seen but contact is being recorded in different ways. Further work with the locality senior heads of service and performance team is underway to ensure guidance and reporting effectively captures this activity.

4.9. The percentage of cases on track for completion within 26 weeks fell out of tolerance in the quarter, however it should be noted that this relates to six cases out of 174. Average national performance for proceedings completion is 32 weeks, with Doncaster's current position at 31 weeks. However, this measure remains an appropriate tracking mechanism to improve timeliness. Improved tracking through legal gateway panel supported a dedicated Case Manager and our PLO and care proceedings tracker means that case timeliness is being monitored. Actions to further strengthen the legal planning processes, are contained within our post inspection action plan. Over the last six months, more cases are entering into proceedings, which have an impact on this measure. Last year 193 cases issued proceedings and this year 234, an increase of 41 cases. As demand increases performance on this measure decreases, as more cases are in the legal workload

5. EXTERNAL EVALUATION

- 5.1. Since the last report, two children's homes have been inspected. With one published report (good), and one due for publication (outstanding). This now means all residential children's homes managed by the trust are good or better. It is likely that the Trust will next be inspected under the common framework for Voluntary Adoption Agencies and Independent Fostering Agencies. Elements of both services were inspection under the single inspection framework, where services for looked after children were rated as Good. This service area is confident of a positive outcome at the next inspection, which is anticipated for summer 2018, having been last inspected in august 2015.
- 5.2. Following the reinspection of services under the Single Inspection Framework in November, the post-inspection action plan was shared with Ofsted on 25th April, ahead of deadline. This, along with our self-evaluation, will be discussed at the annual conversation with Ofsted, scheduled for 25th June.
- 5.3. At the point of submission to Ofsted, the trust were able to report good progress against all 28 actions contained within the action plan. The action plan looks beyond the four recommendations contained within the recent inspection report, to include other findings and observations made by inspectors during the inspection and previous monitoring visits.
- 5.4. The Trust and Council have worked together to review and revise the terms of reference for the Joint Strategic Improvement Framework, being the governance arrangements for inspections of children's services, including those that involve or include our partner agencies. This is now a multi-agency partnership group, which will report into to the Performance Accountability Board to provide assurance of inspection readiness, or escalate strategic issues that may impact on a successful outcome. A series of sub-groups will focus on key inspection frameworks. The Trust will contribute through their embedded "Good to Great" improvement framework, as well as involvement through the JTAI inspection subgroup and chairing the SEND inspection subgroup. The revised terms of reference include improved reporting and escalation mechanisms.

6. CONCLUSIONS

6.1. The final quarter of 2017/18 reports relatively strong performance, with 16 out of 18 measures performance at or better than contract measures, and an additional two

performing well. This is despite continued high levels of demand for services, albeit with a reduction in this period. Plans are in place to address the two measures that are currently outside tolerance. Audit work also confirms that quality of practice is improving to the point where we can be confident that the majority of our casework is good or better.

6.2. Improvement activity continues following the recent inspection, and we can demonstrate progress against our comprehensive action plan. Changes to the governance of inspection preparation and readiness should ensure improved partner engagement. All children's homes are now rated good or better, and the trust anticipates a positive outcome in the anticipated inspections of the Fostering and Adoption services.

James Thomas Senior Head of Performance and Improvement 3rd May 2018



Report			

Date: 24th July, 2018

To the Chair and Members of the CHILDREN AND YOUNG PEOPLE'S OVERVIEW AND SCRUTINY PANEL

LEARNING PROVISION AND ORGANISATION - UPDATE

Relevant Cabinet Member(s)	Wards Affected	Key Decision
Councillor Nuala Fennelly Cabinet Member	All	No
for Children, Young People and Schools		

EXECUTIVE SUMMARY

- 1. This report provides an update on progress with Learning Provision Organisation Strategy in Doncaster and work to date.
- 2. The overarching intention of the above is to ensure the effective delivery of high quality learning provision in response to local demographic pressures and demand for learning places across Doncaster and thus has a significant impact in all wards.
- 3. The Strategy was previously considered by Members of the Children and Young People Overview and Scrutiny Panel at its meeting on 5 March 2018 and requested that a further update on progress with the delivery of the strategy be provided to Members in July 2018.

EXEMPT REPORT

4. This is not an exempt report.

RECOMMENDATIONS

- Members are asked to:
 - i. Note the content of the report;
 - ii. Note that the initial tranche of area plans have now been published;
 - iii. Note that the Strategy will continue to be updated at each meeting of the Learning Provision Organisation Board as necessary to include any relevant updates, new issues and resources available to meet additional requests.

WHAT DOES THIS MEAN FOR THE CITIZENS OF DONCASTER?

6. Local Authorities play the key role in the organisation of learning provision for children and young people. A co-ordinated approach to the commissioning of learning places will ensure that all citizens benefit from improved outcomes and experiences in Early Years, Schools, and post 16 Settings.

BACKGROUND

Learning Provision Organisation Strategy

- 7. The Strategy was approved by Cabinet at its meeting on 12 December 2017 and sits within Doncaster's Strategic Vision and associated plans. By providing the policy and strategic framework for consultation with sponsors and potential learning providers the strategy will inform the commissioning of Early years provision, school places, and post 16 development and training and hence improve educational outcomes and aspirations in Doncaster.
- 8. It is overseen by the Learning Provision Organisation Board and is the focal point for the development of proposals for expenditure of significant amounts of capital funding and to ensure that:
 - the demands within a multi provider infrastructure for appropriate and varied learning provision in a range of settings over the next five years are met;
 - a framework is in place for planning and for generating the necessary resources to ensure the commissioning of high quality learning settings;
 - a coherent and connected response to growth and diversity in Doncaster is provided; and
 - there are sufficient places to meet the needs of learners with individual needs, including those with Statements of Special Educational Need or Education, Health and Care Plan, and those who require additional support.

The Learning Provision Organisation Board

- 9. The Board has been established to improve outcomes for all children by building strong partnerships, working effectively together, and providing rigorous and regular performance management. The Board's primary role is to ensure the effective delivery of the Learning Provision and Organisation Strategy.
- 10. The Board's inaugural meeting was held on 26 September 2017 and has met on 5 occasions during this academic year (2017/2018), most recently on 11 July 2018. The membership includes representatives from a number of officers in addition to representatives from schools, academy trusts, early years settings and Doncaster College. Full details of the terms of reference, membership and meetings of the Board have been placed on the School Organisation Web Page at www.doncaster.gov.uk/schoolorganisation
- 11. In addition to the establishment of the terms of reference and membership of the Board, immediate areas of focus and activity have been on:
 - the consideration of the draft Strategy;
 - an analysis of the school and childcare provisions within each pyramid of the Borough and assessment of need; and
 - the determination of funding requests from schools to address safeguarding and access concerns.

Local Area Analysis and Recommendations

- 12. Underpinning the Strategy are the Pupil Place Planning Local Area Plans.
 These plans are made up of pyramid based Key Data Reports and Pupil Place
 Proposal and Action Plan Reports. These together incorporate both school
 place planning and childcare place planning in one set of strategic plans.
- 13. The reports look at a range of information from demographics through to the current situation, pyramid development compared to the current status of provision and how we plan to resolve any potential shortfalls.
- 14. The content of the plans was considered and approved by the Board at its meeting on 24 January 2018 details of the contents are included within Appendix 2. Five pyramids were prioritised for completion by the end of the academic year based on the demographic information and volume of additional housing and two additional pyramids have also been completed. These are:

Armthorpe	Hall Cross	Mexborough	Hayfield
Hatfield	Rossington	Hungerhill	

15. Meetings have been held with headteachers from each of the four pyramids to consider the data and take feedback from each group.

Additional Areas of Consideration

16. In addition to the development of area plans covering mainstream schools and early years provision the Strategy covers additional areas. These include SEND, Post 16 and Inclusion. Each of these have been reviewed in order to provide appropriate high quality learning provision in response to local demographic pressures and demand for learning places.

Additional Provision (Inclusion)

- 17. Progress has been ongoing with the establishment of the new Communication and Interaction School which has now moved into phase 2 of the detailed site survey reports. Nexus Academy Trust was announced as the responsible body for the school and the Local Authority continues to work as part of their Project Board.
- 18. In terms of capital development, the Local Authority was successful in its application Reviews of SEN and Behaviour provision for £616k. This was subject to a report to Cabinet on 13 July 2018 which approved the following projects:-

i.	Maple Medical PRU (Mulberry)/Levett Pupil Referral Unit	£200k
	Development of bespoke provision for more complex	
	children with EHCPs – 30 places	
ii.	Seedlings (to be based at Maple Medical PRU)	£200k
	Relocation and increase in the number of places from 10 to	
	20 and the entitlement offer of funded hours to 15 hours	
	nursery provision per child	
iii.	Heatherwood Special School	£150k
	Increase in funded places overall by 20 places including	
	post 16-19	
	TOTAL	£550k

Additional Provision (Sixth Form)

- 19. A post 16 review has been carried out with an interim report produced in December 2017 and a full report produced in April 2018. The review focussed on three main areas: the principles of a good system of 16-18 education in Doncaster; alignment with wider strategic intent; and developing a vision for post 16 education. This ensures that we identify the principles of an effective system of education for 16-18, ensure planning and direction of 16-18 provision contribute to the wider economic agendas of the borough and sub region and lay the groundwork for the establishment of a vision for post 16 education in light of this review.
- 20. Schools have been asked to consider these principles during the summer term. Further consultation will be undertaken early in the autumn term prior to the publication later in the term prior for implementation in September 2019.

Safeguarding and Access Fund

21. Following approval by the Secretary of State, members of the Schools Forum delegated £1,000,000 to be used for Safeguarding and Access Improvements in schools and academies. This fund has been managed by the Learning and Provision Team with regular reporting and decision making undertaken by LPOB. To date the following projects have been funded and each school has been asked to make a contribution of 10% towards the costs of works:-

Type of Works	Number of Applications	Amount (£)
Access Improvements	8	95,499.32
Door Entry	7	31,031.18
Electronic Gate Access	1	6,652.86
Fencing, fabric and reception improvements	1	27,427.50
Fire Safety	8	37,648.04
Lighting Improvements	4	96,783.94
Other	7	49,419.57
Secure Reception	12	98,271.84
Security Fencing	39	492,912.12
Budget Figure £1,000,000	87*	935,646.37

^{*}Includes items to be considered at the Learning Provision Organisation Board on 11 July 2018 (£207K).

OPTIONS CONSIDERED

22. In order for the Local Authority and the School Organisation Board to be best placed to take advantage of the opportunities ahead it is essential that the Local Authority has a Strategy in place ready to meet the demands of future education provision.

REASONS FOR RECOMMENDED OPTION

23. This report provides an opportunity for Members to discuss the impact of the Strategy across all areas of the wider Learning Opportunities, Children and Young People areas of responsibility.

IMPACT ON THE COUNCIL'S KEY OUTCOMES

24. The impact of the Strategy is as follows:

Outcomes	Implications
Doncaster Working: Our vision is for more people to be able to pursue their ambitions through work that gives them and Doncaster a brighter and prosperous future; • Better access to good fulfilling work	The Strategy will provide a context within which there will be opportunities to access to funding from the DfE for some of the learning provision.
 Doncaster businesses are supported to flourish Inward Investment 	
Doncaster Living: Our vision is for Doncaster's people to live in a borough that is vibrant and full of opportunity, where people enjoy spending time;	The strategy will inform investment in the development of high quality learning settings through the associated capital strategy
 The town centres are the beating heart of Doncaster More people can live in a good quality, affordable home Healthy and Vibrant Communities through Physical Activity and Sport Everyone takes responsibility for keeping Doncaster Clean Building on our cultural, artistic and sporting heritage 	
Doncaster Learning: Our vision is for learning that prepares all children, young people and adults for a life that is fulfilling;	Effective organisation of learning provision provides the infrastructure for improved education and skills for all people.
 Every child has life-changing learning experiences within and beyond school Many more great teachers work in Doncaster Schools that are good or better Learning in Doncaster prepares young people for the world of work 	Young people of Doncaster will be provided with high quality, appropriate provision to meet their needs within Doncaster. Improved learning outcomes will enable more people to pursue safe, healthy, active and independent lives.

Doncaster Caring: Our vision is for a borough that cares together for its most vulnerable residents; Children have the best start in life • Vulnerable families and individuals have support from someone they trust Older people can live well and independently in their own homes Connected Council: The Strategy provides firm • A modern, efficient and flexible leadership and governance workforce working with partners across the • Modern, accessible customer areas of Early Years, School, and interactions Post 16 Learning Provision. · Operating within our resources and delivering value for money • A co-ordinated, whole person, whole life focus on the needs and aspirations of residents · Building community resilience and self-reliance by connecting community assets and strengths Working with our partners and residents to provide effective leadership and governance

RISKS AND ASSUMPTIONS

- 25. If the Local Authority does not provide a clear Strategy for the Organisation of Learning Provision there is the risk that Learning Provision will emerge in a piecemeal and disconnected fashion led by potential alternative providers.
- 26. The Local Authority has the responsibility to ensure that every child has a school place. The Strategy provides the vision and methodology for ensuring that the Local Authority can fulfil this obligation.

LEGAL IMPLICATIONS [HMP 11/07/18]

- 27. The Local Authority has school place planning duties under the Education Act 1996. This duty includes:
 - promoting high standards of education and fair access to education;
 - securing sufficient schools in the area; and
 - considering the need to secure provision for children with special education needs.

The Strategy will assist in ensuring that these responsibilities will be effectively managed and that any potential risks are mitigated.

FINANCIAL IMPLICATIONS [SB 11/07/18]

Capital

- 28. As part of the Local Authority's capital budget setting process analysis has been undertaken of the Learning and Opportunities Children and Young People (LOCYP) estimated capital expenditure and funding options (which includes the schemes mentioned in paragraphs 16, 17 & 20). The summary of the capital budget model is presented in the table below. The strategy also sets out the funding options available for Pupil Place Planning and the current Local Authority policy is to ring-fence these available resources to LOCYP need.
- 29. The capital budget model includes assumptions of known on-going commitments for schools condition, other early help and short breaks and estimated new school places from census data forecasts and local plan / housing developments.
- 30. The model also includes assumptions on academy conversions and the consequent transfer of grant funding from the Local Authority to academies direct, however the pace of academy conversion will mean that the model may require updating to present the increased reduction in the Schools Conditions Allocations for maintained schools.
- 31. The model includes assumptions on contributions from schools and includes prudent S106 contributions from developers. More S106 money may be available as and when signed agreements are in place and when developments happen.

LOCYP Budget Plan	2018/19 £000	2019/20 £000	2020/21 £000	2021/22 £000	2022/23 £000
Balance B/F	13,773	16,265	5,419	2,037	118
Annual DfE Allocation Basic Need, Maintenance, S106 and Contributions	12,004	2,062	4,382	4,696	3,917
TOTAL Funding Available	25,777	18,327	9,801	6,733	4,035
Spend Commitments Maintenance	3,458	3,030	2,830	2,830	2,830
Spend Commitments Other	2,575	798	784	1,135	350
Spend Commitments School Places	3,477	9,080	4,150	2,650	400
Net Balance C/f (+surplus/-deficit)	16,265	5,419	2,037	118	455

- 32. The table above shows that in 2021-22 spending commitments almost match the resources available however it is extremely likely based on previous years spend that the estimated costs for schemes will increase.
- 33. The aim overall remains to balance spend against available LOCYP funding. On-going the strategy will be reviewed and performance measured as part of the Directorate's Learning Provision & Organisation Board meetings with the capital programme updated accordingly.

Revenue

- 34. The local authority must determine a budget share for all schools and academies, funded from the Dedicated Schools Grant, in accordance with the School and Early Years Finance Regulations. For any new schools opening in their area there would be no actual pupil numbers as at the October census for the subsequent year's schools formula calculation (i.e. from the date of the school's opening), therefore an estimate of the pupil numbers to attend the new school should be included in the budget share calculation for the new school.
- 35. Funding for significant pupil growth is currently retained centrally from the Dedicated Schools Grant, as a growth fund before the schools funding formula is calculated, as permitted and set out in the School and Early Years Finance Regulations (Schedule 2, Part 2). The growth fund was set up from 2014/15 with agreement of Schools Forum on criteria for allocation, and the total sum top-sliced from Schools Block Dedicated Schools Grant for this purpose in 2017/18 & 2018/19 is £370k. The criteria for allocation include funding for the provision of an extra class, an increase in admission numbers and an agreed pre-opening cost allowance for new schools (all of which must be in order to meet basic need as agreed with the local authority).
- 36. In terms of the Dedicated Schools Grant contributing towards capital spend, the School Funding Reform arrangements for 2013/14 set out that revenue funding to cover costs of capital expenditure could not be centrally retained, therefore funding from Dedicated Schools Grant revenue is not now possible without the specific agreement of the Secretary of State.

HUMAN RESOURCES IMPLICATIONS [AG 19/02/18]

37. The Strategy is a significant programme of change, with significant HR implications associated with the increasing diversity of education provision – the continuing expansion of academies and free schools mirroring a continuing diminution in the number of employees working in maintained community schools with Doncaster Council as their employer. Related to this is the further development of the local authority as an enabler and broker rather than a direct provider of services. It is essential that staff are appropriately engaged in this transformation, and are equipped with the skills to make it a success. A particular challenge that schools and academies will need to address is in ensuring that the best talent can be attracted to work in Doncaster and be retained.

TECHNOLOGY IMPLICATIONS [PW 11/07/18]

38. There are no direct technology implications at this stage. Any requirements for new, enhanced or replacement technology to support the delivery of the Learning Provision Organisation Strategy would need to be considered by the ICT Governance Board (IGB) in line with the agreed ICT governance processes.

HEALTH IMPLICATIONS [RS 11/07/18]

39. Learning outcomes and health outcomes are intrinsically linked. On the whole

investments in improving learning outcomes should also improve health outcomes. The strategy makes reference to matching provision to geographical demand and the needs of specific population groups. Decision makers will want to ensure that there is effective ongoing monitoring of the implementation of this strategy.

EQUALITY IMPLICATIONS [NMc 11/07/18]

40. The Learning Provision Organisation Strategy gives due consideration to the extent to which the Local Authority has complied with its Public Equality Duty and given due regard to the need to eliminate discrimination, promote equality of opportunity and foster good relations between different communities.

CONSULTATION

- 41. The Strategy and establishment of the Board have been subject to full consultation with all relevant partners including schools.
- 42. Further consultation will continue to be undertaken regarding individual proposals with relevant stakeholders in two parts; Part 1 involves informal consultation of proposed solutions within each pyramid; Part 2 will involve consultation in respect of any prescribed alterations which may be necessary.

BACKGROUND PAPERS

43. Learning Provision Organisation Board; Terms of Reference, Membership and Agendas and Minutes of meetings are available from the School Organisation Web Page at www.doncaster.gov.uk/schoolorganisation

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Date: 24th July 2018

To the Chair and Members of the Children and Young People Scrutiny Panel OVERVIEW AND SCRUTINY WORK PLAN 2018/2019 – July 2018

Relevant Cabinet	Wards Affected	Key Decision
Member(s)		
The Mayor	All	None

EXECUTIVE SUMMARY

1. The Panel is asked to consider the Overview and Scrutiny Work Programme for 2018/19 – July 2018 and receive an update on progress and agree future items for consideration.

EXEMPT REPORT

2. The report is not exempt.

RECOMMENDATIONS

- 3. The Committee is asked to
 - Review the Overview and Scrutiny work plan attached at Appendix A;
 - Agree when items be programmed for consideration or removed from the work plan; and
 - Consider the Council's Forward Plan of key decisions attached at Appendix B

WHAT DOES THIS MEAN FOR THE CITIZENS OF DONCASTER?

4. Regular review of the Overview and Scrutiny work plan enables the Committee to ensure it remains relevant and is responding to important issues for citizens and the borough. The work plan update helps support openness, transparency and accountability as it summarises outcomes from overview and scrutiny activities. Citizens are able to contribute to the work of overview and scrutiny by attending meetings or contributing to reviews.

BACKGROUND

- 5. Overview and Scrutiny has a number of key roles which focus on:
 - Reviewing decisions made by the Executive of the Council;
 - Policy development and review;
 - Monitoring performance (both service indicators and financial); and
 - Considering issues of wider public concern.
- 6. An updated version of the work plan is regularly presented to OSMC and Panels for consideration. The Panel is asked to consider the unresolved issues in Appendix A and agree when items should be programmed or removed from the list. It should be noted that the work plan highlights those items that have been considered up to the end of June, 2018 and those that are planned at the time this agenda is published.

Council's Forward Plan of Key Decisions

7. Attached at Appendix B is the Council's Forward Plan of key decisions for consideration by the Panel.

OPTIONS CONSIDERED

8. There are no specific options to consider within this report as it provides an opportunity for the Panel to review its work plan for 2017/18.

REASONS FOR RECOMMENDED OPTION

9. There is no recommended options.

IMPACT ON THE COUNCIL'S KEY OUTCOMES

10.

Outcomes	Implications
Doncaster Working: Our vision is more people to be able to pursue ambitions through work that gives them and Doncaster a brighter an prosperous future; Better access to good fulfilling. Doncaster businesses are supported to flourish Inward Investment	their function has the potential to impact upon all of the Council's key objectives by holding decision makers to account, reviewing performance and policy development through robust
Doncaster Living: Our vision is for Doncaster's people to live in a borough that is vibrant and full of	or

opportunity, where people enjoy spending time;

- The town centres are the beating heart of Doncaster
- More people can live in a good quality, affordable home
- Healthy and Vibrant Communities through Physical Activity and Sport
- Everyone takes responsibility for keeping Doncaster Clean
- Building on our cultural, artistic and sporting heritage

Doncaster Learning: Our vision is for learning that prepares all children, young people and adults for a life that is fulfilling;

- Every child has life-changing learning experiences within and beyond school
- Many more great teachers work in Doncaster Schools that are good or better
- Learning in Doncaster prepares young people for the world of work

Doncaster Caring: Our vision is for a borough that cares together for its most vulnerable residents;

- Children have the best start in life
- Vulnerable families and individuals have support from someone they trust
- Older people can live well and independently in their own homes

Connected Council:

- A modern, efficient and flexible workforce
- Modern, accessible customer interactions
- Operating within our resources and delivering value for money
- A co-ordinated, whole person, whole life focus on the needs and aspirations of residents
- Building community resilience and self-reliance by connecting

community assets and strengths	
Working with our partners and	
residents to provide effective	
leadership and governance	

RISKS AND ASSUMPTIONS

11. To maximise the effectiveness of the Overview and Scrutiny function it is important that the work plan is manageable and that it accurately reflects the broad range of issues within its remit. Failure to achieve this can reduce the overall impact of the function. National research has identified that over ambitious work plans that include too many items are a common cause of frustration for Scrutiny Members as they fail to achieve any outcomes. The work plan will continue to be reviewed at each ordinary meeting and officers will advise on the capacity available to undertake any additional work. This provides an opportunity to ensure work plans can be regularly monitored and reviewed.

LEGAL IMPLICATIONS [SRF: 6/7/18]

12. There ae no specific legal implications to the work plan though specific reports may require legal consideration.

FINANCIAL IMPLICATIONS (SB: 28/06/18)

13. There are no specific financial implications arising from this report.

HUMAN RESOURCES (MLV: 03/07/18)

14. There are no specific HR implications related to the contents of this report. There may be HR implications relating to specific elements on the work plan but these will be highlighted in the relevant reports at the appropriate time.

TECHNOLOGY IMPLICATIONS (PW: 05/07/18)

15. There are no specific technology implications in relation to this report.

HEALTH IMPLICATIONS (CW: 03/07/18)

16. This report provides an overview on the work programme and as such there are no specific health implications associated with this report. Within its programme of work, Children and Young People Scrutiny Panel will need to ensure it is able to review how the Council addresses health inequalities within its policies and programmes and ensure that these do engender inequalities.

EQUALITY IMPLICATIONS (CM: 27/06/18)

17. This report provides an overview on the work programme and there are no

significant equality implications associated with the report. Within its programme of work Overview and Scrutiny gives due consideration to the extent to which the Council has complied with its Public Equality Duty and given due regard to the need to eliminate discrimination, promote equality of opportunity and foster good relations between different communities.

CONSULTATION

18. During May and June 2018, OSMC and the standing Panels held work planning sessions to identify issues for consideration during 2018/2019.

BACKGROUND PAPERS

19. Agenda, guidance and draft work plan produced following OSMC work planning events held during May and June 2018.

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DRAFT OVERVIEW & SCRUTINY WORK PLAN 2018/19

	OSMC	H&ASC O&S	CYP O&S	R&H O&S	C&E O&S
		Mon 11 th June, 2018 at 1pm 12noon pre meeting Rm 413 CR	Wed, 23 rd May 2018, 3 pm CR		Thurs., 31 st May 2018, 3:30 pm – <mark>CR</mark>
Мау		Work planning – HASC O&S	Work planning – CYP O&S		Work planning C&E O&S
	Wed, 6th June 2018, 10 am – <mark>CM</mark>	Tues 12th June 2018, JHOSC Representative Only CR	Tues 12th June 2018, 5:30 pm – Council Chamber CM	Wed 13th June 2018, 11am CM	
	Work planning – OSMC	JHOSC - South Yorkshire, Derbyshire, Nottinghamshire and Wakefield 10.30am - Members Briefing 1.00pm – Formal Meeting	 Children and Young People's Plan - Annual Impact Report Child Poverty Overview Youth Parliament Youth Parliament – piece of work from scrutiny to be identified Scrutiny Work Plan 	Work planning – R&H O&S	
	Thurs, 28 th June 2018, 10 am – Council Chamber CM	Monday 25 th June 2018, 10am Council Chamber CR			
June	Youth Justice Plan Qtrly Finance & Performance Report – Qtr 3 • DMBC - to include; • addendum on agency staff costs and details of health checks for those aged 40 to 75 • Consultants – VFM – Overview and understanding • SLHD • Scrutiny Work Plan	Resources Allocations Process			

	OSMC	H&ASC O&S	CYP O&S	R&H O&S	C&E O&S
	Thurs, 12 th July 2018, 12noon	Mon, 2 nd July 2018, 10am –	Tues, 24th July 2018, 9am		Friday 27 th July at 9.30am –
July	State of the Borough Assessment/DGT – Data Analysis To follow meeting; Community Engagement Strategy workshop following OSMC 2pm	Doncaster's strategic health and social care plans – to include information on alternative service delivery models and Place Plan (CCG Jackie Pederson/Cath Doman) Public Health Protection Assurance Report Health inequalities – BME Health Needs Assessment Scrutiny Work Plan	Council Chamber CR Doncaster Children's Trust (split screen) Children's Trust and DMBC Update on Learning Provision Organisation Board and Learning Provision Strategy — Overview and on relationships with Academies and LA Schools — consider invite to RSC Scrutiny Work Plan		Council Chamber CM Flood Overview Overview of drainage Boards – structure and their operation Audit case studies To be followed by a meeting addressing improvements since 2007 Floods - TBA - invitations to: Environment Agency Planners Planning Enforcement Emergency Planning Internal Drainage Board
Aug		Monday 6 th August, 2018 10am – site visit Smile Day Centre Visits as part of the Alternative Service Delivery Models Project		TBCLocal PlanUpdate on rail link to the airport	
Sept	Thurs, 13 th Sept. 2018, 10am – Council Chamber Outrly Finance & Performance Report – Qtr 4 DMBC SLHD Gambling Policy (TBC) Scrutiny Work Plan	Thurs, 27th Sept 2018, 10am – Council Chamber Doncaster Adult's Safeguarding Board Annual Report Your Life Doncaster (Adults Transformation) Recap on what was set out in the budget for use on consultants Mental Health – Strategy	Wed, 5 th Sept 2018, 10am – Council Chamber Annual Complaints (DCST) Doncaster Children's Safeguarding Board Annual Report Education and Skills thematic update Schools Performance tables	 Wed, 19th Sept. 2018, 10am Council Chamber Doncaster Inclusive Growth Plan Wool Market – Update Scrutiny Work Plan 	

	OSMC	H&ASC O&S	CYP O&S	R&H O&S	C&E O&S
		and Delivery Plan (CCG Jackie Pederson/Stephen Emerson) Possible joint overview for CYP Mental Health Scrutiny Work Plan	Scrutiny Work Plan		
Oct	Thurs, 4th Oct 2018 – 10am Council Chamber Scrutiny Work Plan				Tues 23rd Oct 2018 – 10am – 3pm, Council Chamber Flood Review Scrutiny work Plan
	Thurs, 8 th Nov 2018, 10am – Council Chamber	Thurs, 29 th Nov 2018, 10am – Council Chamber			Wed 28 th Nov 2018 – 3pm, Council Chamber
Nov	Scrutiny Work Plan	 Carers Charter (pre-visits to be arranged prior to consideration) Mental Health – specific area to be agreed (CCG) Suicide Prevention (Veterans, young people, male population) Children and Younger People's Plans (CCG) (TBC) Update on Inspection and Regulation Scrutiny Work Plan 			 Waste - An update on the new contract Complex Lives to include Amber Project Scrutiny Work Plan
Dec	Thurs, 6 th Dec 2018, 10am –		Tues, 11 th Dec 2018, 9am - Council Chamber		
	 Budget (tbc) Qtrly Finance & Performance Report – Qtr 1 DMBC SLHD Scrutiny Work Plan 		 Doncaster Children's Trust (split screen) Children's Trust and DMBC SEND report Attendance – Impact on Strategy and Performance update 		

	OSMC	H&ASC O&S	CYP O&S	R&H O&S	C&E O&S
			 Social Mobility Opportunity Area Delivery Plan Scrutiny Work Plan 		
Jan	Mon, 21 st Jan 2019, 10am – Council Chamber	Thurs, 31 st Jan 2019, 2pm Council Chamber			
	Budget (tbc)	Mental Health – specific issue TBC Scrutiny Work Plan			
	Thurs, 7 th Feb 2019, 10am Council Chamber				Wed, 13th Feb 2018, 10am
Feb	Qtrly Finance & Performance Report – Qtr 2				Crime and Disorder Community Safety Priorities Update CCTV impact of Strategy Update following Domestic Abuse Strategy – feedback from partners on recommendations Scrutiny Work Plan
	Thurs, 21st Mar 2019, 10am Council Chamber	Thurs, 21 st Mar 2019, 10am Council Chamber	Tues, 5 th Mar 2019, 9am Council Chamber	Wed, 13 th Mar 2019, 10am Council Chamber	
Mar	Scrutiny Work Plan	 Public Health Protection End of Life Plan Update on Inspection and Regulation Scrutiny Work Plan 	Behaviour Transformation Programme – focus on tracking fixed term and permanent exclusions Scrutiny Work Plan	Scrutiny Work Plan	
April					

	OSMC	H&ASC O&S	CYP O&S	R&H O&S	C&E O&S				
Мау									
	ISSUES FOR FUTURE CONSIDERATION								
	DCST Finance Recommendation from OSMC 04/18 "that a further report be provided to OSMC if the same financial variances appear following Quarter 3 2018/19".	Veteran Plan (to include a reference to mental health) (DMBC and CCG)	Possible additional meeting – Invitation to the Children in Care Council – evening session	Update on Homelessness Recommendations— (from 16/17 Panel review re: recs on update funding and legislation).	street cleaning – how is it dealt with and comparisons with rural				
	Corporate Plan Refresh	Yorkshire Ambulance Service reconfiguration (YAS)	Joint meeting with HASC – adult Mental health and impact on early years (DMBC and CCG)	Housing Investment Plan.	Green Future - 2019				
	Gambling Policy	Personal Budgets/Direct payments		Update on Hatfield Headstocks.	Environment Strategy - 2019				
	3rd Sector/ Assets/ Commissioning – how Council can leverage what it has within its portfolio to deal with less acute end of Adult Social Care - to be further discussed and arranged.	Learning Disabilities Strategy (early involvement with Scrutiny)		Place and aspiration – note: Panel previously undertook a Place Marketing review in 2015/16.	An update on the South Yorkshire Waste (September 2019/2020)				
	Doncaster and North Lindsey College Merger – update on governance arrangements (written update to be circulated outside of the meeting)	Substance abuse							

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OSMC	H&ASC O&S	CYP O&S	R&H O&S	C&E O&S
	Joint meeting with HASC – adult			
	mental health and impact on			
	early years (DMBC and CCG)			
	Children and Young People			
	Plan (DMBC & CCG)			
	Alternative Service Delivery			
	Model			
	Ambulance Service Response			
	Times & Criteria (possibly same			
	time as YAS reconfiguration).			

DONCASTER METROPOLITAN BOROUGH COUNCIL FORWARD PLAN FOR THE PERIOD 1ST AUGUST, 2018 TO 30TH NOVEMBER, 2018

The Forward Plan sets out details of all Key Decisions expected to be taken during the next four months by either the Cabinet collectively, The Mayor, Deputy Mayor, Portfolio Holders or Officers and is updated and republished each month.

A Key Decision is an executive decision which is likely:-

- (a) to result in the Local Authority incurring expenditure which is, or the making of savings which are, significant having regard to the Local Authority's budget for the service or function to which the decision relates; or
- (b) to be significant in terms of its effects on communities living or working in an area comprising two or more wards or electoral divisions in the area of the Local Authority;
- (c) any decision related to the approval or variation of the Policy and budget Framework that is reserved to the Full Council.

The level of expenditure/savings which this Authority has adopted as being financially significant is £250,000.

Please note in addition to the documents identified in the plan, other documents relevant to a decision may be submitted to the Decision Maker. Details of any additional documents submitted can be obtained from the Contact Officer listed against each decision identified in this plan.

In respect of exempt items, if you would like to make written representations as to why a report should be considered in public, please send these to the contact officer responsible for that particular decision. Unless otherwise stated, representations should be made at least 14 days before the expected date of the decision.

KEY

Those items in **BOLD** are **NEW**Those items in **ITALICS** have been **RESCHEDULED** following issue of the last plan

Prepared on: Friday 29th June, 2018 and superseding all previous Forward Plans with effect from the period identified above.

Jo Miller Chief Executive

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MEMBERS OF THE CABINET

Cabinet Member For:

Housing and Equalities

Mayor - Ros Jones

Deputy Mayor - Councillor Glyn Jones

Councillor Nigel Ball - Public Health, Leisure and Culture

Councillor Joe Blackham - Highways, Street Scene and Trading Services

Councillor Rachael Blake - Adult Social Care

Councillor Nuala Fennelly - Children, Young People and Schools

Councillor Chris McGuinness - Communities, Voluntary Sector and the Environment

Councillor Bill Mordue - Business, Skills and Economic Development

Councillor Jane Nightingale - Customer and Corporate Resources.

Some Decisions listed in the Forward Plan are to be taken by Full Council

Members of the Full Council are:-

Councillors Nick Allen, Duncan Anderson, Lani-Mae Ball, Nigel Ball, Iris Beech, Joe Blackham, Rachael Blake, Nigel Cannings, Bev Chapman, Phil Cole, John Cooke, Mick Cooper, Jane Cox, Steve Cox, Linda Curran, George Derx, Susan Durant, Nuala Fennelly, Neil Gethin, Sean Gibbons, John Gilliver, Martin Greenhalgh, Pat Haith, John Healy, Rachel Hodson, Charlie Hogarth, Mark Houlbrook, David Hughes, Eva Hughes, Glyn Jones, R. Allan Jones, Ros Jones, Ken Keegan, Majid Khan, Jane Kidd, Nikki McDonald, Tosh McDonald, Chris McGuinness, Sue McGuinness, Bill Mordue, John Mounsey, David Nevett, Jane Nightingale, Ian Pearson, Andy Pickering, Cynthia Ransome, Tina Reid, Andrea Robinson, Kevin Rodgers, Dave Shaw, Derek Smith, Frank Tyas, Austen White, Sue Wilkinson, Jonathan Wood, Paul Wray.

WHEN DECISION IS EXPECTED TO BE TAKEN	KEY DECISION TO BE TAKEN	RELEVANT CABINET MEMBER	DECSION TO BE TAKEN BY	CONTACT OFFICER(S)	DOCUMENTS TO BE CONSIDEED BY DECISION MAKER	REASON FOR EXEMPTION – LOCAL GOVERNMENT ACT 1972 SCHEDULE 12A
14 Aug 2018	To adopt the Doncaster Playing Pitch Strategy and Action Plan	Councillor Nigel Ball, Portfolio Holder for Public Health, Leisure and Culture, Councillor Chris McGuinness, Portfolio Holder for Communities, Voluntary Sector and the Environment	Portfolio Holder for Public Health, Leisure and Culture, Portfolio Holder for Communities, Voluntary Sector, and the Environment	Helen McCluskie, Principal Planning Officer Helen.McCluskie@ doncaster.gov.uk, Andy Maddox, Business Development Manager andy.maddox@don caster.gov.uk	National Planning Policy Framework Doncaster Council Playing Pitch Strategy and Action Plan	Open
14 Aug 2018	Transformation of Residential Care Services for people with learning disabilities provided by Rotherham, Doncaster and South Humber NHS Foundation Trust (RDaSH).	Councillor Rachael Blake, Portfolio Holder for Adult Social Care	Cabinet	Lesley Hill lesley.hill@doncast er.gov.uk	Cabinet report and appendix	Open

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4 Sep 2018	Quarter 1 2018-19 Finance and Performance Report	Mayor Ros Jones	Cabinet	Faye Tyas, Head of Financial Management faye.tyas@doncaster .gov.uk, Louise Parker, Head of Service Strategy & Performance Unit Manager Louise.Parker@donc aster.gov.uk	Open
4 Sep 2018	St Leger Homes Performance Report 2018/19 Quarter 1	Councillor Glyn Jones, Deputy Mayor, Portfolio Holder for Housing and Equalities	Cabinet	Paul Tanney, Chief Executive, St Leger Homes of Doncaster paul.tanney@stleger homes.co.uk	Open
Not before 4th Sep 2018	The approval, endorsement and implementation of a Corporate Health and Safety Strategy across all Doncaster Council Directorates and Services.	Portfolio Holder for Public Health, Leisure and Culture	Cabinet	Tracey Harwood, Head of Service Regulation & Enforcement tracey.harwood@do ncaster.gov.uk	Open
20 Sep 2018	Full Council to accept the State of the Borough assessment, in line with its constitutional role to inform the policy and budget setting process.	Mayor Ros Jones	Council	Jon Gleek, Head of Service, Strategy and Performance jon.gleek@doncaster .gov.uk	Open

16 Oct 2018	To agree the development and public commitment to a Doncaster All Age Charter	Councillor Nuala Fennelly, Portfolio Holder for Children, Young People and Schools, Councillor Rachael Blake, Portfolio Holder for Adult Social Care	Cabinet	Damien Allen, Director of People damien.allen@donca ster.gov.uk	Open
20 Nov 2018	Quarter 2 2018-19 Finance and Performance Report	Mayor Ros Jones	Cabinet	Louise Parker, Head of Service Strategy & Performance Unit Manager Louise.Parker@don caster.gov.uk, Faye Tyas, Head of Financial Management faye.tyas@doncast er.gov.uk	Open
20 Nov 2018	St Leger Homes Performance Report 2018/19 Quarter 2	Portfolio Holder for Housing and Equalities	Cabinet	Paul Tanney, Chief Executive, St Leger Homes of Doncaster paul.tanney@stlege rhomes.co.uk	Open

22 Nov 2018	Determination of the Doncaster Council Statement of Policy (Gambling Policy 2019).	Councillor Chris McGuinness, Portfolio Holder for Communities, Voluntary Sector and the Environment	Cabinet, Council	Paul J Williams, Business Safety and Licensing Manager PaulJ.Williams@do ncaster.gov.uk		Open
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